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May 31, 1967

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TERMS OF REFERENCE FOR PREPARATION OF TARGET-ORIENTED DISPLAY

1. Purpose of Display

A Target-Oriented Display will be developed that shows how U.S. intelligence resources are directed against major intelligence requirements. The purpose of the display is to aid in a more precise analysis of the allocation of resources to intelligence targets. The display will be prepared under the guidance of a committee composed of representatives of the Secretary of Defense, the Director of Central Intelligence, the Director of the Bureau of the Budget, and the Director of the National Reconnaissance Office.

The display will include the resources of the Consolidated Cryptologic Program, Consolidated Intelligence Program, and National Reconnaissance Program; and the Central Intelligence Agency program, excluding Covert Action. In addition, the display will include the resources of and one-third of the SR-71 program.

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2. Targets and Time Period to be Displayed

The display will show how U.S. intelligence resources have been and currently are targetted against countries and regions. For the Soviet Union, China, and possibly other selected countries or regions, resources will be displayed in greater detail against specific military, economic, and

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political targets. The final list of elements will depend on the committee's evaluation of their significance, their meaningfulness, and on the precision-bility of acquiring data.

The display will also include other resource data related to targets and classified by:

- a. Intelligence functions including: various types of collection, production, mapping and charting, and counterintelligence.
- b. Cost categories including investment, operating experses, and research and development.
 - c. The various programs whose resources are included in the display.

The committee will prepare displays for FY68 and FY69 and, if meaningful, for FY66 and FY63. The FY68 and FY69 displays will be prepared first. The FY68 resources will be displayed as approved in June 1967. The FY69 resources will reflect recommendations of the Primary Action Officer for the CIP, CCP, and NRP and the 1969 Budget submission to the BOB for the CIA program. After guidance and procedures have been developed for the FY68 and FY69 displays, the FY66 and FY63 displays will be attempted utilizing the same approach modified as necessary to accommodate available data. A decision to include the FY66 and FY63 displays in the final display will depend on the committee's evaluation of their meaningfulness (in light of the nature of data obtainable) and of the effort involved.

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3. Preparation of the Display

The display will be prepared in four phases:

- a. During the first phase, which will last until 1 July 1967.

 the committee will prepare general guidance including both specific target categories and supporting data required.
- b. During the second phase, which will last until 1 August 1 207, CIA, DIA, NRO and NSA will prepare data displays for their areas. Each agency will determine the methods for allocating resources under its cognizance in accordance with the general guidance prepared by the committee.
- c. During the third phase, which will last until 1 September 1967, the committee will collate data, review allocation method.

 prepare a draft report, and identify further data needs, if any.
- d. During the fourth phase, which will last until 1 October 1467. such additional data as may be needed will be submitted by CNA, DIA, NRO and NSA and the committee will prepare its final report.

The above schedule is approximate and will be changed as mutually agreed upon by the representatives of the DOD, DCI, BOB and NRO.

4. Final Report

The committee's final report will consist of:

- a. The display.
- b. A discussion of the display and its limitations.

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- c. A description of how the display was prepared. In this way future target-oriented displays can be refined and related to the initial attempt.
- d. Recommendations for further action.

5. Security

Whether or not the Target-Oriented Display materials will require a distinct security classification and control system will be determined. in connection with the evaluation of the completed display.

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WARNING

This document contains information affecting the national security of the United States within the meaning of the espionage laws U. S. Code Title 18, Sections 793 and 794. The law prohibits its transmission of the revelation of its contents in any manner to an unauthorized person, as well as its use in any manner prejudicial to the safety or interest of the United States or for the benefit of any foreign government to the detriment of the United States. It is to be seen only by personnel especially indoctrinated and authorized to receive information in the designated control channels. Its security must be maintained in accordance with regulations pertaining to TALENT-KEYHOLE Control System.

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